MR. K. PADMANABHAN :
591. To reduce the allotment of Rs. 1,500 for demonstration charges by Re. 1.

MR. K. SANKARAN :
592. To reduce the allotment of Rs. 42,447 for Direction by Re. 1.

MR. S. J. NAIR :
593. To reduce the allotment of Rs. 42,447 for Direction by Re. 1.

MR. S. J. NAIR :
594. To reduce the allotment of Rs. 42,447 for Direction by Re. 1.

MR. S. NILAKANTA PILLAI :
595. To reduce the allotment of Rs. 42,447 for Direction by Re. 1.

MR. V. K. VELAPPAN NAIR :
596. To reduce the allotment of Rs. 42,447 for Direction by Re. 1.

MR. A. THANU PILLAI :
597. To reduce the allotment of Rs. 42,447 for Direction by Re. 1.

MR. A. EASWARA PILLAI (*Kottarakara*)
598. To reduce the allotment of Rs. 42,447 for Direction by Re. 1.

MR. K. PADMANABHAN :
599. To reduce the allotment of Rs. 11,320 for Agricultural Schools by Rs. 1.

SRIMATI T. NARAYANI AMMA :
600. To reduce the allotment of Rs. 1,178 for Agriculture by Re. 1.

MR. A. EASWARA PILLAI (*Kottarakara*) :
601. To reduce the allotment of Rs. 52,637 for fisheries by Re. 1.

MR. A. THANU PILLAI ;
602. To reduce the allotment of Rs. 8,836 for Marketing Officers by Re. 1.

MR. S. J. NAIR :
603. To reduce the total allotment of Rs. 2,06,936 under Demand VIII by Re. 1

MR. S. NILAKANTA PILLAI
604 To reduce the total allotment of Rs. 2,06,936 under Demand VIII by Re. 1.

MR. P. K. NARAYANA PILLAI ;
605. To reduce the total allotment of Rs. 2,06,936 under Demand VIII by Re. 1.

MR. P. K. NARAYANA PILLAI :
606. To reduce the total allotment of Rs. 2,06,936 under Demand VIII by Re. 1.

## DEMAND NO. IX—CO-OPERATIVE DEPARTMENT

**MR. M. GOVINDA PILLAI** (*Registrar of Co-operative Societies*) : Sir I move for a grant not exceeding Rs. 80,097 under Demand IX Co-operative Department.

**Motion No. 607**

**MR. T. P. VELAYUDHAN PILLAI** (*Tiruvalla III*) : I move—

*To reduce the allotment of Rs. 4200 for Registrar by Re. 1.*

ഈ ഉപക്ഷേപം കൊണ്ടുകൊണ്ട് എനിക്ക് പ്രധാനമായിട്ട് പറയുവാനുള്ളത് സഹകരണസംഘങ്ങളിൽ നിന്നും അവകളുടെ ഭരണാധികാരികളായ ഉദ്യോഗസ്ഥന്മാർ അപരിമിതമായി മുതലെടുക്കുന്നു എന്നുള്ള സംഗതിയാണ്. ഗവൺമെന്റിന്റെ ദൃഷ്ടിയിൽ കൊണ്ടുവരണമെന്നുള്ളതാണ്.



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MR. M. GOVINDA PILLAI (*Registrar of Co-operative Societies*) ഉദ്യോഗസ്ഥന്മാർ എന്നു പറഞ്ഞതു് കോഓപ്പറേറീവ് ഡിപ്പാർട്ട്മെൻറിലെ ഉദ്യോഗസ്ഥന്മാരോ അതല്ല സംഘങ്ങളിലെ ഉദ്യോഗസ്ഥന്മാരോ?

MR. T. P. VELAYUDHAN PILLAI (*Tiruvalla III*) : മാനേജിംഗ് കമ്മറിയെയാണു് ഞാൻ ഉദ്ദേശിച്ചതു്.

സാധുക്കളുടെയിടയിൽ നിന്നും ഷയറിനുണ്ടാക്കിയ ലാഭത്തിൽ ഒട്ടുവളരെപണം പിരിച്ചു അതു് അവർക്കു ഉപയോഗയോഗ്യമാകത്ത വിധത്തിൽ ചിലവുചെയ്യുവരുന്നു. സംഘങ്ങൾ ഭരിക്കുന്നതിനും നിയുക്തരായ മാനേജിംഗ് കമ്മിറ്റി അംഗങ്ങൾ അനാശാസ്യപ്രവൃത്തിയായ പലേ നടപടികളും നടത്തി സാധുജനങ്ങളുടെ പണം അവിഹിതമായി അപഹരിച്ചുവരുന്നുണ്ടു്.

DEPUTY PRESIDENT : Mr. Velayudan Pillai, I am not inclined to allow the discussion to proceed in this lines unles you tell the House that the Registrar of Co-operative Societies has certain authority under the law which he is not vigilanty exercising.

MR. T. P. VELAYUDHAN PILLAI (*Tiruvalla III*) : സംഘങ്ങളുടെ കണക്കുകൾ ശരിയായി ആഡിറുചെയ്തു് ഇപ്രകാരം അക്രമമായ പ്രവൃത്തികൾ നടത്തിവരുന്ന ആളുകളെ മാസ്റ്റർഫുൾ ആയ വിധത്തിൽ ശിക്ഷിക്കുന്നതിനു രജിസ്ട്രാർ വേണ്ടശ്രമങ്ങൾ ചെയ്യണമെന്നാണു് ഞാൻ പറയുന്നതു്.

DEPUTY PRESIDENT : Is it under the Regulation? Has he got the power? That is an important :point.

MR. T. P. VELAYUDHAN PILLAI (*Tiruvalla III*): ദേവധാർകമ്മിറ്റി റിപ്പോർട്ടിനെപ്പറ്റി ഇവിടെ വാദപ്രതിവാദം നടന്നപ്പോൾ ഈ സംഗതിയെസംബന്ധിച്ചു് വിസ്തരിച്ചു പറഞ്ഞിട്ടുള്ളതിനാൽ ഇപ്പോൾ ഇവിടെ പണാപഹരണത്തിനെ വിശദീകരിക്കത്തക്കവണ്ണം സുദീർഘമായ ഒരു പ്രസംഗം ചെയ്യണമെന്നു് ഞാൻ വിചാരിക്കുന്നില്ല.

MR. A. S. DAMODARAN ASAN (*Mavelikara*): പണാപഹരണം എങ്ങനെ പരിഹരിക്കാമെന്നാണു് മെമ്പർ പറയുന്നതു്?

MR. T. P. VELAYUDHAN PILLAI (*Tiruvalla III*) : ആഡിറിനെ സംബന്ധിച്ചു് ഡിപ്പാർട്ട്മെൻറിൽനിന്നും ഒന്നുകൂടി നിഷ്കർഷിച്ചു് കാര്യക്ഷമതയോടുകൂടി പ്രവർത്തിക്കുന്നപക്ഷം പണാപഹരണം സംഘങ്ങളിൽ ഉണ്ടാകുകയില്ല.

MR. V. K. VELAPPAN NAIR (*Vaikam*): ഇപ്പോൾ ഐക്യസംഘങ്ങൾ മുഖാന്തിരം ആഡിറു നടക്കുന്നില്ലേ?.

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MR. T. P. VELAYUDHAN PILLAI (*Tiruvalla III*): അതിനു ഇപ്പോൾ നിലവിലിരിക്കുന്ന രൂൾസിനു ചില പോരായ്മയുണ്ട്. അതു് പരിഹരിക്കണം. ഐക്യസംഘങ്ങൾ നടത്തിവരുന്ന ആഡിറു സാമാന്യമായി തൃപ്തികരമായിരിക്കുന്നില്ലെന്നുമാത്രമല്ല ആഡിറു റിപ്പോർട്ടിൽ പ്രതിവാദിക്കുന്ന ന്യൂനതകളെ പരിഹരിക്കുന്നതിനു പര്യാപ്തമായ മേൽനടപടികളും ഡിപ്പാർട്ട്മെൻറിൽനിന്നും നടത്തിവരുന്നില്ല.

MR. A. S. DAMODARAN ASAN (*Mavelikara*): ആഡിറു ശരിയായി നടക്കുന്നില്ലയോ? അതല്ല ആഡിററിൽനിന്നും കണ്ടുപിടിച്ചിട്ടുള്ള ന്യൂനതകൾക്കു തക്ക പരിഹാരം വരുത്തുന്നതിനു ശ്രമിക്കുന്നില്ലയോ?

MR. T. P. VELAYUDHAN PILLAI (*Tiruvalla III*): ഈ രണ്ടു് ന്യൂനതകളുമുണ്ടു്. ഇപ്പോഴത്തെ സമ്പ്രദായമനുസരിച്ചു് ആഡിററിംഗ് ശരിയായി നടത്തുന്നില്ല. ആഡിററിംഗിന്റെ ഫലമായി വല്ല പിശകുകളും രജിസ്ട്രാരുടെ ശ്രദ്ധയിൽ കൊണ്ടുവരുന്നകാലത്തു് അതിനെ പരിഹരിക്കുന്നതിനു വേണ്ട നടപടികളൊന്നും തന്നെ അദ്ദേഹം നടത്തുന്നുമില്ല.

MR. V. K. VELAPPAN NAIR (*Vaikam*): ആഡിററിംഗ്ഡിപ്പാർട്ട്മെൻറുതന്നെ നടത്തണമെന്നാണോ മെമ്പറുടെ അഭിപ്രായം?

MR. T. P. VELAYUDHAN PILLAI (*Tiruvalla III*): ഐക്യസംഘങ്ങൾ നടത്തുന്ന ആഡിററിംഗിനെ വേണ്ടപോലെ പരിശോധിച്ചു് അതിൽ വല്ല ന്യൂനതകളും കാണുന്നുണ്ടെങ്കിൽ അതിനു വേണ്ട പരിഹാരമുണ്ടാക്കണം.

MR. K. R. ELENKATH (*Kalkulam I*): ആഡിററിംങ്ങിൽ കണ്ടുപിടിച്ചിട്ടുള്ള കുഴപ്പങ്ങളെ രജിസ്ട്രാരുടെ ദൃഷ്ടിയിൽ കൊണ്ടുവന്നിട്ടും അദ്ദേഹംയാതൊരുനടപടിയും നടത്തിയിട്ടില്ലെന്നു മെമ്പക്കറിയാമോ?

DEPUTY PRESIDENT: That is a way of conveying information.

MR. K. R. ELENKATH (*Kalkulam I*): That is not my point. My point is whether the motion has any relevancy to this question.

DEPUTY PRESIDENT: Put your question once more.

MR. K. R. ELENKATH (*Kalkulam I*): ആഡിററിംഗിനെസംബന്ധിച്ചെന്തെങ്കിലും നടപടി ദൃഷ്യമുണ്ടായിരുന്നാൽ അതു് രജിസ്ട്രാരുടെ ദൃഷ്ടിയിൽകൊണ്ടുവരികയും അദ്ദേഹം അതിന്മേൽ വേണ്ട നടപടി നടത്താതിരിക്കുകയും ചെയ്യുന്നു എന്നുള്ള ഒരാക്ഷേപമുണ്ടെന്നു് മെമ്പക്കറിയാമോ?

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**MR. T. P. VELAYUDHAN PILLAI** (*Tiruvalla III*) : എന്റെ മാന്യ സ്നേഹിതൻ മി. ശിവതാണുപിള്ള ദേവധാർകമ്മിറ്റി റിപ്പോർട്ടിനെ സംബന്ധിച്ചുള്ള അഭിപ്രായത്തിന്റെ പ്രസംഗമദ്ധ്യേ ഈ ഡിപ്പാർട്ട്മെന്റിൽനിന്നും പണാപഹരണവിഷയത്തിൽ കുറക്കാരെന്നു കാണപ്പെടുന്നവരെ മാർഗ്ഗദർശകമായി ശിക്ഷിക്കുന്നതിനോ അഥവാ പണാപഹരണം സൂക്ഷ്മാന്വേഷണംമൂലം വെളിപ്പെടുത്തുന്നതിനോ തക്കവിധം ആശാന്യമായ പ്രവർത്തികൾചെയ്യുവാനില്ലെന്നുള്ളതിനു സ്വീകാര്യമായ പല ഉദാഹരണങ്ങളും പ്രസ്താവിക്കുകയുണ്ടായിട്ടുണ്ട്. ഇതിൽക്കൂടുതലായി ഈ വിഷയത്തെ സംബന്ധിച്ചു പറയണമെന്നു ഞാൻ വിചാരിക്കുന്നില്ല. അതിനാൽ എന്റെ ഉപക്ഷേപം അനുദ്യോഗപക്ഷത്തുനിന്നെങ്കിലും അഭിപ്രായവ്യത്യാസംകൂടാതെ സ്വീകരിച്ചു പാസ്സാക്കണമെന്നു ഞാൻ ഉൽബോധിപ്പിച്ചുകൊള്ളുന്നു.

**MR. M. SIVATANU PILLAI** (*Tovala*) : Sir, I wish to support the motion. In doing so, I wish to lay stress on this aspect that the Registrar of Co-operative Societies is not paying sufficient heed to the requirements either of the rules or of the bye-laws governing different Societies. As an illustration, I would point out the case of one Society. Sir, there is a Society called the Excise Employees' Society. The other day, while we were discussing the report of the Co-operative Enquiry Committee, one of my honourable friends referred to that instance According to the bye-law that was obtaining in that Society, the Secretary or the Treasurer, whoever he may be who keeps in his hands money, can keep a maximum of only Rs. 10. That is the bye-law of the Society on the subject. But what we find in the periodical audit reports which have been published for information is that, from the year 1104 onwards, amounts to the extent of Rs. 1,000, Rs. 2,000, Rs. 3,000, and Rs. 7,000 were allowed to remain in the hands of the Treasurer so much so that an amount of Rs. 10,000 was found to have been in the possession of the Treasurer of the Society in 1110. It may be noted in this connection that there is an yearly audit of that particular Society by the Departmental subordinates provided by Government and the Audit Report is submitted generally to the remarks of the Registrar.

**MR. K. A. NARAYANA PILLAI** (*Todupuzha* cum *Devicolam*) : May I know whether any penalty is provided in the bye-laws for keeping excess amount in hand?

**MR. M. SIVATANU PILLAI** (*Tovala*) . What is provided in the bye-laws is that the Secretary should not possess more than Rs. 12. If any amount in excess of that comes into his hand, he must immediately deposit the same in the treasury.

**DEPUTY PRESIDENT** : May I just tell you this? Before you make a narrative of the facts of the case, if you mention the Registrar's powers with regard to that, it will be more useful,

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**MR. M. SIVATANU PILLAI** (*Tovala*): The Registrar's powers come in here when the audit report by the departmental subordinates is sent to the Registrar.

**MR. K. A. NARAYANA PILLAI** (*Todupuzha* cum *Devicolam*): Sir, my question has not been answered.

**DEPUTY PRESIDENT**: What is your question?

**MR. K. A. NARAYANA PILLAI** (*Todupuzha* cum *Devicolam*): May I know whether there is any provision in the bye-laws to take any action if the Secretary or Treasurer possesses excess funds?

**MR. M. SIVATANU PILLAI** (*Tovala*): I should think, Sir, that if the Secretary is found to possess excess amounts, there is provision for realising from him the amount with 18 per cent. interest and he is held responsible for the same.

What I want to say is the Registrar is given the power to issue audit certificate once the audit is made by the departmental subordinate and report is submitted to the Registrar for issuing audit certificates. Here in this case the Registrar with his eyes wide open looked into the audit report and issued the certificate in which the Registrar does not condemn the action of the Secretary who was found to possess money to the tune of Rs 10,000 in his hands. On the other hand, the Registrar would have it in his audit order in this way. "The Management Board deserves all congratulations for the efficient management of the Society". Sir, I would not have taken this occasion to make this reference but for the fact that it subsequently turned out that a criminal prosecution has been launched against that Secretary, which could have been avoided if the Registrar had taken care while issuing the audit certificate to enforce in time rigorously the bye-law on the point. He has been found guilty of releasing the bye-law in favour of a person.

**DEPUTY PRESIDENT**: Is that case pending?

**MR. M. SIVATANU PILLAI** (*Tovala*): I am not proposing to discuss the case one way or the other. If the Registrar had exercised his powers properly, he could have insisted upon the Secretary or the Treasurer straightaway to deposit the amount and pay the interest then and there, without giving scope for temptation. It argues in this case nothing but favouritism at the expense of others.

**RAO SAHIB S. PARAMESVARA AIYAR** (*Nominated*): May I know which this Society is?

**MR. M. SIVATANU PILLAI** (*Tovala*): The Excise Employees' Society.

**RAO SAHIB S. PARAMESWARA AIYAR** (*Nominated*): In Nagercoil?

**MR. M. SIVATANU PILLAI** (*Tovala*): No, in Trivandrum.

So, what I wish to point out is the Registrar is not paying sufficient attention———

**MR. A. THANU PILLAI** (*Trivandrum—Rural*): May I know who started the criminal proceedings?

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MR. M. SIVATANU PILLAI (*Tovala*) : I think, on the recommendation of the Society, the Inspector of the Union or the Supervisor of the Union started the proceedings.

DEPUTY PRESIDENT : Is there a case pending on this matter ?

MR. M. SIVATAHU PILLAI (*Tovala*) : Yes, a criminal prosecution has already been started.

DEPUTY PRESIDENT : Has it terminated ?

MR. M. SIVATANU PILLAI (*Tovala*) : No.

DEPUTY PRESIDENT : In that case the court will have to make up its mind as to the omission or commission of the Registrar and the Management Board. Let us not discuss that question.

MR. M. SIAVATANU PILLAI (*Tovala*) : The Registrar did not care to enforce the bye-law obtaining in that Society.

DEPUTY PRESIDENT : I will make this point clear. I do not want to interfere with your right of speaking ; but I think it is unavoidable because the part played by each of these functionaries is a matter for adjudication by a competent court. To say here that one man is at fault and the other man is not at fault may prejudice the proper decision of the case. It is a matter *sub judice* and so I must prohibit discussion on that.

MR. M. SIVATANU PILLAI (*Tovala*) ; I do not propose to comment one way or the other. What I wish to point out to the House is simply this, that this would not have transpired if steps had been taken by the Registrar. This omission is culpable and more so in view of the large amount involved in the misappropriation. That is what I wish to stress upon the attention of the House.

Then I may refer to another point with regard to the Registrar's activities. He has issued a circular, a most unsympathetic circular, No. 157. That circular according to me, Sir, is a clear violation of the Regulation itself. That circular, in short enjoins upon the Societies that they are entitled to declare a dividend only on realised profits and not on book profits.

DEPUTY PRESIDENT : In the case of which Society, please ?

MR. M. SIVATANU PILLAI (*Tovala*) : All Societies.

The Circular No. 157 enjoins upon all Societies in the State to the effect that they are entitled to declare a dividend or bonus only on realised profits and not on book profit as might be seen from the recent Audit Reports of Societies. Sir, if we are to consider the effect of this circular, it comes to this. It indirectly forces the various Societies to try their level best to squeeze all their debtors in order to get back the amounts given to them on loan. Considering this aspect of the circular along with the Proclamation recently issued to the effect that all debtors including debtors to the Co-operative Societies and institutions if they happen to be agricultural debtors should not be arrested for collection of money, I do not know how the Registrar proposes to reconcile the spirit of the circular with the Royal Proclamation. The

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Proclamation proclaims no such debtor shall be arrested ; but the circular of our redoubtable Registrar goes against it and wants it to be done.

**MR. K. A. NARAYANA PILLAI** (*Todupuzha* cum *Devicolam*) : May I know whether, under the recent Proclamation, awards of Co-operative Societies could be executed ?

**MR. M. SIVATANU PILLAI** (*Tovala*) : No ; that is what I am bringing to the attention of the House. If the awards relate to loans taken by the agriculturists, then under this Proclamation there is no possibility of taking execution on such awards.

**MR. KAYALAM PARAMESVARAN PILLAI** (*Additional Head Sirkar Vakil*) : Does the Proclamation say that awards cannot be executed ?

**MR. M. SIVATANU PILLAI** (*Tovala*) : No ; but no debtor, if he is an agriculturist, could be arrested in the execution of awards. I thought the Law Member could grasp it.

**MR. A. THANU PILLAI** (*Trivandrum—Rural*) : How is this circular injurious ?

**MR. M. SIVATANU PILLAI** (*Tovala*) : Certainly it is ; there is no doubt about that. It is injurious in this way. In the first place, members who have taken shares in a particular society should have naturally paid their share money to the society. Then only it enables them to take loans from the society. And also they naturally expect some return on the investment so made, namely, the dividend.

It is a matter of common knowledge that loan accounts could not be regularly satisfied by debtors on account of the present distress and depression. Hence not only the interest on debt accumulates, but also there is the provision for penal interest in Societies, while the same debtor share-holder does not get any interest for his share investment ; for there could not be any dividend as per this circular, for which there must be realised profit, despite inability to pay their debts. How is this possible ? The share amount will lie idle without any scope of interest accruing on it, for there could not be any realised profit as there is difficulty of realising money in these days. The share-holders also will not get any bonus or dividend. On account of the Proclamation, no debtor who is an agriculturist can be arrested ; and under the circular issued by the Registrar no dividend can be given unless it is realised. This has practically created a deadlock in the working of the societies.

**MR. E. V. KRISHNA PILLAI** (*Pattanamtitta*) : If dividend is declared on the book profits, will it not be in the interests of the societies themselves ?

**MR. M. SIVATANU PILLAI** (*Tovala*) : Certainly. Those people who have advanced money by way of share amount to the society could not get anything because there is no possibility of realising even any interest from any debtor. The Proclamation stands in the way so much so there is no income to the institution and the circular says dividend shall be declared only on realised profits and so the person could not get

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[Mr. M. Sivatanu Pillai]

any interest for his share money. This discourages them and induces them to withdraw their good money invested in shares.

**MR. KAYALAM PARAMESVARAN PILLAI** (*Additional Head Sirkar Vakil*): Without profits, from where will the dividend be paid?

**MR. M. SIVATANU PILLAI** (*Tovala*): There is the book profit there and book adjustment may be had on loans outstanding.

**MR. A. THANU PILLAI** (*Trivandrum—Rural*): Will book payment do?

**MR. M. SIVATANU PILLAI** (*Tovala*): Yes. That is what is I want now. This the Registrar will not understand and refuses to understand as the mischievous colt, as I referred to the other day. That is what ought to be done every where. If otherwise, it will cut both ways. There will be continuous withdrawal of share money. Thus the credit and stability of the Society will dwindle. The profit earned during one particular year may be realised next year and that will go as dividend to a new comer if it happens. With regard to the non-credit societies, I can understand dividend being distributed out of the realised profit.

**MR. A. THANU PILLAI** (*Trivandrum—Rural*): Will not the dividend be proportionately higher if the amount is distributed from accrued profits?

**MR. M. SIVATANU PILLAI** (*Tovala*): No, certainly, Sir.

**MR. A. THANU PILLAI** (*Trivandrum—Rural*): May I know whether it will be predjudical the interests of a society if dividend is declared from realised profits?

**MR. M. SIVATHANU PILLAI** (*Tovala*): Sir, A is a particular member who withdraws his share. Now A is out of the question. But his share money is a loss to the society. When the dividend is to be declared from realised interests only, then in these days of depression and money difficulty there will be nothing to realise and much less to declare on realised money. The members who were getting a good percentage of interest as dividends may think it better to withdraw their shares and inveest in places where will interest always be secure. That certainly is not a thing to be desired for.

**MR. KAINIKKARA M. PADMANABHA PILLAI** (*Changanachey cum Peermade I*): Sir, I support the motion before the House. There is a provision in the Regulation enabling the Registrar to launch prosecution against the office bearers of Co-operative Societies. The Co-operative Enquiry Committee have rightly pointed out in their report that this Section is very seldom used or applied. When talking to the departmental officers, they have pointed out to me two difficulties that stand in the way of applying this Section in launching criminal prosecution against the offenders. One is that the sum allotted for this is only Rs. 300 per year. The second reason is that this course of action

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if frequently resorted to, may lead to the unpopularity of the Department. Whatever the reason, the Department is not taking adequate vigilance in this matter.

Sir, the public have very little knowledge in the working of Co-operative Societies. The terms, 'General Body' and 'Council Meetings' are merely high sounding democratic words. Societies are practically run by one or two individuals. If you study the working of any Society, you could see that it is practically worked by the Secretary or the President of that Society. These Secretaries are a sort of autocrats. I would class them under two groups, either clever or foolish. The clever Secretary deceives other members, while the foolish Secretary is deceived by other members. And, in the end the Society becomes...——

**MR. RAO SAHIB S. PARAMESVARA AIYAR** (*Nominated*): Is there not a third class of Secretaries who are neither clever nor foolish?

**MR. KAINIKKARA M. PADMANABHA PILLAI** (*Changanachery cum Peermade I*): Very seldom. Sir, what I submit is that the departmental authorities should take greater interest in the affairs of these Societies and should be more prompt in taking drastic steps against the offenders who are found guilty. There are various instances in which the office-bearers of Societies are proved to be actually guilty and in spite of the Department having recognised them to be guilty, they have not taken any action. Sir, unless and until the public are well educated in the work of Co-operative Societies, these societies are not in a position to fight out their own rights; and if the Department does not give sufficient instructions to the General Body, I think, these Socities would certainly go from bad to worse.

**MR. A. S. DAMODARAN ASAN** (*Mavelikara*: Sir, I rise to support the motion. The grounds urged by the mover are that the auditing is not properly conducted and that, even where auditing is properly conducted, it is not giving beneficial results as proper actions are not taken on these audit reports. The Co-operative Movment was started in this State with the idea of helping the people———

**MR. K. R. ELENKATH**: On a point of order. Sir, the object of the mover was to draw the attention of House to the fact that auditing was not properly done by the Department. But Mr. Kainikkara Padmanabha Pillai and Mr. Sivathanu Pillai———

**DEPUTY PRESIDENT**:—Order. Order. We are not concerned now with what Mr. Sivathanu Pillai or Mr. Padmanabha Pillai has said. We are concerned now with what Mr. Asan says.

**MR. K. R. ELENKATH** (*Kalkulam I*): Sir, I want to understand what is at issue now.

**DEPUTY PRESIDENT**: You must take your chance. Each member can understand the issue according to his own lights.

**MR. A. S. DAMODARAN ASAN** (*Mavelikara*): Sir, what I submit is that it is the poor people that have joined the Co-operative Societies in the hope that such societies will be properly conducted



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[Mr. A. S Damodaran Asan]

under the supervision of Government officers. If we look into the Administration Report of the Department for 1109, on page 42, we find this: "As it is obtained at present, this important work is accomplished in a perfunctory manner on account of paucity of hands and hardness of work. The Department is obliged to get through the work with the help of honorary auditors consisting of supervisors of unions and committee members. But of late a tendency of reluctance was discernible on the part of these honorary auditors to shoulder this important work." That clearly shows the most unsatisfactory manner in which the audit of Societies was conducted and there is the clear admission in the Administration Report. Nothing is done to improve the unsatisfactory working of Co-operative Societies. I am of opinion that it is really a breach of faith on the part of the Co-operative Department to have made the people believe that the movement has been started to benefit them and then subsequently give the excuse of the paucity of hands for not conducting the work of audit and supervision in an efficient manner. Even in the few cases where audit was properly done, we find that proper action was not taken by the Department on those audit reports, The Report admits that the number of cases of temporary misappropriations and embezzlements by office-bearers of Socities is increasing and that it is a menace to the progress of the movement. And the Registrar says that he is unable to take up the cases owing to a number of causes.

**DEPUTY PRESIDENT:** That is why I wanted to make it plain in the very beginning. The question whether the Registrar is under the existing rules of the Regulation has, powers to bring the offenders to book.

**MR. A. S. DAMODARAN ASAN** (*Mavelikara*): Yes, Sir he has that power. In the Report he does not plead want of adequate power. The Report says "Difficulties have also been experienced at times in getting prosecution work done through the Prosecuting Inspectors of Police or Sirkar Vakils, since they were prone to view such extra work as not falling within the ambit of their legitimate duty. The Department also experienced difficulties from the absence of adequate provision in Departmental Budget under law charges to defray such expenses. These are the grounds of which the Registrar complains.

**DEPUTY PRESIDENT:** The discussion should centre round the pay of the Registrar. Unless Mr. Asan satisfies the House that the Registrar does not do his duty properly, I shall have to rule that the discussion is not in order. The object of the motion is to show that the Registrar is not doing his work properly.

**MR. A. S. DAMODARAN ASAN** (*Mavelikara*): Sir, that is just what I am submitting.

**DEPUTY PRESIDENT:** What the Ragistrar says in the Administration Report is that, if the Government does not arm him with powers under the law and if the Government is not prepared to give him the agencies asked for, the existing defects in the working of the Department cannot be done away with.

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**MR. A. S. DAMODARAN ASAN** (*Mavelikara*) : Am I to understand, Sir, that if the Registrar is not doing his work properly owing to the above grounds given in the Report, I must speak about that when the Demand for General Administration comes ?

**DEPUTY PRESIDENT :** You may understand it in any way you like. I am not prepared to allow a detailed discussion on this question unless I am satisfied that the accusations against the Registrar that he is not executing the authority of the law provided in the Regulation are made out. Only a passing reference may be made to this.

**MR. E. V. KRISHNA PILLAI** (*Pattanamtitta*): In the face of the admission made by the Registrar, Sir, is it not in order to ask the Registrar to substantiate his admission?

**DEPUTY PRESIDENT :** Mr. Asan should satisfy the Chair that the question whether the Registrar has the power or has not the power under the Regulation has a bearing on the discussion.

**MR. A. S. DAMODARAN ASAN** (*Mavelikara*) : Sir, am I to quote here chapter and verse ? It is not possible to state the particular Sections on all such points without previous notice.

**DEPUTY PRESIDENT :** Unless Mr. Asan continues the discussion in another light, I am inclined to say that the discussion is not in order.

**MR. E. V. KRISHNA PILLAI** (*Pattanamtitta*) : Sir, in the face of such admission in clear terms in the Report prepared by him, is the member to be put to the necessity of referring to some other provision or some other law to substantiate his arguments ?

**MR. M. GOVINDA PILLAI** (*Registrar of Co-operative Societies*) : May I submit, Sir, for the information of the House that the Co-operative Societies Regulation does not contain any provision enabling the Registrar to start a prosecution for misappropriation and that such prosecutions are done under the general criminal law of the land.

**DEPUTY PRESIDENT :** In the light of the very clear statement made by the Registrar of Co-operative Societies, no further discussion can be made on the powers of the Registrar in this respect. Mr. Asan can continue his discussion on other grounds.

Mr. Asan may rest his case on other grounds.

**MR. K. C. ABRAHAM** (*Kottayam II*): With the permission of the Chair, may I make a statement in this connection, Sir ?

The so-called admission, sought to be made out by my friend Mr. E. V. Krishna Pillai, from the passage which he read out, only amounts to a statement which shows that the Registrar may or may not launch prosecutions. In other words, the passage may be considered to indicate authority and also want of authority on the part of the Registrar.

**DEPUTY PRESIDENT :** Although I am obliged to Mr. Abraham for that opinion of his, I have already given my ruling on the point I can not now consider what has now been raised by him. All the same, I appreciate the suggestion.

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**MR. K. KUNJUKRISHNA PILLAI** (*Quilon I*): May I submit a point for the consideration of the Chair?

**DEPUTY PRESIDENT:** No more points on this question.

**MR. K. KUNJUKRISHNA PILLAI** (*Quilon I*): Misappropriation is a cognisable offence.

**DEPUTY PRESIDENT:** I am not going to consider that point. I cannot give rulings on hypothetical questions.

**MR. K. KUNJUKRISHNA PILLAI** (*Quilon I*): I submit it is not a hypothetical case.

**DEPUTY PESIDENT:** It is.

**MR. K. KUNJUKRISHNA PILLAI** (*Quilon II*): A case has arisen and I want a ruling from the Chair.

Misappropriation is a cognisable offence. Any person can launch a prosecution in a case of misappropriation. The Registrar being most interested in the co-operative societies————————

**DEPUTY PRESIDENT:** Order, order. I am not here to give legal advice to any member who asks for it. It is due to the Chair that, when the Chair puts a question to a member requesting him to cite the authority for the position he takes up, when the Chair puts a clear and simple question whether the Registrar has got the authority or duty under the Regulation, inability on the part of such member to satisfy the Chair on that point is fatal to further discussion. The Chair is not here to decide hypothetical cases.

I consider that Mr. Asan will not be in order if he develops that aspect of the case. He is at liberty to go on with other points.

**MR. A. S. DAMODARAN ASAN** (*Mavelikara*): I have nothing more to say.

**MR. M. SIVATANU PILLAI** (*Tovala*): I want to put a question to Mr. Asan, Sir.

**DEPUTY PRESIDENT:** He has sat down.

**MR. J. M. JOSEPH** (*Nominated*): Sir, I rise to oppose the motion. I do admit, Sir, that all is not well with our Co-operative Societies. As I said the other day, during the general discussion of the Budget, the co-operative movement has not made satisfactory headway in our State. Sir, what are the causes that contribute towards a situation like this? As one who has been connected with the working of co-operative societies in the State, I think, Sir, that the Head of the Co-operative Department is in a very difficult position. His is the only department which depends almost entirely on non-official co-operation for its success. Sir, the Registrar can command his subordinates; but he cannot certainly command as much as that the non-officials associated with this movement. He has to carry them along with him only by his goodwill and friendly persuasion and by the confidence he is able to create in them. He has to secure their co-operation. The Co-operative Registrar, I may say, Sir, is, as it were, between the devil and the deep sea

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If he begins to tighten his control, a hue and cry is raised that he is meddling with the societies, interfering with them too much.

**MR. E. V. KRISHNA PILLAI** (*Pattanamtitta*): What is the provision relied upon by my friend when he says that the Registrar has got the power to tighten his control over the societies?

**MR. J. M. JOSEPH** (*Nominated*): If on the other hand he relaxes his control, he is blamed for the irregular working of the societies which is nothing but the natural result of lack of control.

**MR. E. V. KRISHNA PILLAI** (*Pattanamtitta*): May I ask the member to quote the provision of law which gives the Registrar the power to check the working of societies?

**MR. J. M. JOSEPH** (*Nominated*): I do not know. Sir, I am not a lawyer; I am a plain blunt co-operator.

**MR. K. C. ABRAHAM** (*Kottayam II*): As it is, can the Registrar exercise any control over the working of these societies?

**MR. J. M. JOSEPH** (*Nominated*); Yes, he can.

Sir, what I want to emphasise is that the Registrar does not get that amount of co-operation and support from the non-officials as he ought to. I am making this statement most advisedly, Sir, with full sense of responsibility. Sir, I have been connected with co-operative societies for the last 12 years, and I am the President of the Nagercoil Co-operative Union.

**MR. PUTHUPALLI S. KRISHNA PILLAI** (*Quilon II*): As a non-official, is this the way in which the member has been helping the co-operative movement in the State, by not giving full support and co-operation to the Registrar?

**DEPUTY PRESIDENT**: That is objectionable, Mr. Krishna Pillai.

**MR. PUTHUPALLI S. KRISHNA PILLAI** (*Quilon II*): Then I withdraw, Sir. (*Laughter.*)

**DEPUTY PRESIDENT**: I am very glad.

**MR. J. M. JOSEPH** (*Nominated*): Sir, as I said, the position of the Head of the Co-operative Department is very difficult. If he enforces the rules strictly, he is considered to be very meddlesome, and people raise a hue and cry. This is so even in the case of the Secretaries to the societies. If a new Secretary, who may be young, energetic and enthusiastic, tries to recover all loans on the due dates and takes steps against defaulters in accordance with the proverb "new brooms sweep well," he immediately gets into trouble. I myself know of an instance of a Secretary in a village society who became very unpopular and who was actually boycotted by the villagers for the mere reason that, in his enthusiasm, he strictly enforced the rules and took legal action against the defaulters. As a matter of fact, the Secretary told me that the people of the village organised themselves against him and actually interfered with the marriage connection of his daughter and got the marriage proposal quashed.

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MR. E. V. KRISHNA PILLAI (*Pattanamtitta*): May I know whose marriage connection was interfered with? (*Laughter.*)

DEPUTY PRESIDENT: That is not relevant.

MR. M. SIVATANU PILLAI (*Tovala*): May I ask whether, by his reference to this story, the member suggests that the Registrar should tighten his control?

MR. J. M. JOSEPH (*Nominated*): I am attempting to justify the action of the present Registrar in trying to tighten his control. In that, if the non-officials also will co-operate with him, the working of his department is sure to be successful. The non-officials must appreciate the earnest attempt on the part of the Registrar to improve matters. It is true that here and there there may be some irregularities which escape the notice of the Registrar. My point is that, even when such irregularities are brought to his notice, he is not able to take proper action and to book the offenders. That is because the non-officials do not co-operate with him in that. His authority is resisted. His decisions are challenged. Sir, I do not hold any brief for the Registrar. I am placing facts as they are. We must try to help each other instead of trying to find faults. If things go on like this, I am afraid the non-officials, who are connected with societies as Presidents or Secretaries. will take undue advantage of the situation: and the movement will go to dogs.

With these words, I oppose the motion.

MR. A. EASWARA PILLAI (*Kottarakara*): I also oppose the motion. The learned mover of the motion and many of his supporters throw the blame on the Registrar. As a matter of fact, in most institutions it is the office-bearers that are guilty of malpractices. Under the Regulation, the powers of the Registrar are very much circumscribed. Just like any ordinary person the Registrar also has to seek the aid of a criminal court for the prosecution of persons who have misappropriated monies from societies.

MR. K. R. ELENKATH (*Kalkulam I*): May I ask whether the Head of any other Department has been given the power to prosecute offenders?

MR. A. EASWARA PILLAI (*Kottarakara*): The Heads of other Departments have not got so many offenders to deal with. We have thousands of co-operative societies, and in almost all of them there is dispute between the office-bearers and the members of those societies. It is therefore absolutely necessary that the Co-operative Registrar should be given the necessary powers to take effective action against these office-bearers, who misappropriate the funds of the societies.

MR. E. V. KRISHNA PILLAI (*Pattanamtitta*): Does the member suggest that the Registrar should be given powers under the Criminal Procedure Code and under the Penal Code?

MR. A. EASWARA PILLAI (*Kottarakara*): My only point is that at present the Registrar has not got sufficient powers, to take effective steps against these persons.

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**MR. KAINIKARA M. PADMANABHA PILLAI** (*Changanachery* cum *Peermade*): May I ask whether the Registrar has not got the power to launch prosecutions against guilty office-bearers?

**MR. A. EASWARA PILLAI** (*Kottarakara*): Just like any ordinary citizen who has got a right to prosecute public offenders.

**MR. E. V. KRISHNA PILLAI** (*Pattanamtitta*).: Sir, is not the member trenching upon grounds strictly ruled out by the President?

**DEPUTY PRESIDENT**: How?

**MR. E. V. KRISHNA PILLAI** (*Pattanamtitta*): He asserts that the Registrar has got the power to launch prosecutions.

**DEPUTY PRESIDENT**: I think Mr. Easwara Pillai is in order. There is great difference between what I objected to and what Mr. Eswara Pillai is now saying.

**MR. A. EASWARA PILLAI** (*Kottarakara*): Sir, the only power that the Registrar has under the Regulation is to write proceedings in regard to disputes between members and office-bearers of societies. And, such proceedings are almost always dishonoured by the disputing parties; so such matters are to be taken to a court of law for final and effective disposal.

**MR. M. SIVATANU PILLAI** (*Tovala*): May I ask why the proceedings of the Registrar are dishonoured?

**MR. A. ESWARA PILLAI** (*Kottarakara*): Because the parties know that the Registrar is powerless.

Further, the parties know that the litigation could be protracted in a court of law. It takes several years before the High Court finally disposes of such matters one way or the other.

**DEPUTY PRESIDENT**: The High Court is certainly bound to dispose of all matters one way or the other. (*Laughter*).

**MR. A. EASVARA PILLAI** (*Kottarakara*): Sir, there have been repeated rulings by our High Court that the Co-operative Registrar is not a judiical officer; on the other hand, he is only an executive officer. Under the circumstances, it is not fair on our part to blame the Registrar for the vagaries committed by some members of societies.

**MR. K. R. ELENKATH** (*Kalkulam I*): May I ask whether the member is in favour of authorising departmental heads to prosecute offenders?

**DEPUTY PRESIDENT**: That question is not relevant. We are now concerned with the Registrar of Co-operative Societies whose powers have been defined by statute. We are not now concerned with other departments.

**MR. A. EASWARA PILLAI** (*Kottarakara*): I am now concerned by with the powers of the Co-operative Registrar; and I say his powers are very limited. Sir, the present Regulation is antiquated and it enables the non-official element to do all manner of mischief. If we want effective control, the Registrar should be armed with ample powers. With these words, I oppose the motion.

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MR. K. C. ABRAHAM (*Kottayam II*) : I also oppose the motion, Sir ; and I do it in the interest of co-operation itself. It seems to me, Sir, that it is due to the Registrar of Co-operstive Societies that we extend to him our co-operation in matters in which he has not got ample powers, under the Regulation, for the purpose of directing the activities now complained of. So far as I have been able to make out, the main grievances against the Registrar seem to be that, when monies were misappropriated in certain Excise Servants Association—

MR. E. V. KRISHNA PILLAI (*Pattanamtitta*) : Is the member in order, Sir, in referring to that in view of the ruling from the Chair?

DEPUTY PRESIDENT : Do you really want a ruling, Mr. Krishna Pillai? Are you very anxious?

MR. E. V. KRISHNA PILLAI (*Pattanamtitta*) : Mr. Abraham has made a definite statement that monies have been misappropriated. As a matter of fact, that point forms the subject-matter of enquiry in a Court of Law. Hence, my submission, Sir.

DEPUTY PRESIDENT : The word misappropriation is capable of being used in a technical as well as in a non-technical sense. Mr. Abraham is therefore perfectly in order.

MR. K. C. ABRAHAM (*Kottayam II*) : Sir, I was only quoting another honourable member of this House. I may say in the words of that gentleman that a certain amount of money has been misappropriated and a case has been launched ; excepting that no instances of the case have been made out. I do not know why the Registrar of Co-operative Societies, in spite of the want of powers, gives room for so much blame on account of this so-called misappropriation.

MR. M. SIVATANU PILLAI (*Tovala*) : May I know from the member whether he is aware that the Registrar has passed congratulations upon the Management Board?

DEPUTY PRESIDENT : Mr. Sivatanu Pillai states that the Registrar has congratulated the Board.

MR. K. C. ABRAHAM (*Kottayam II*) : I am not investigating myself into the congratulations or condemnations. It is brought before the House that the Registrar must be given powers in so far as he complains that he has no powers to deal with such misappropriations in the societies, except as a member of society.

MR. M. SIVATANU PILLAI (*Tovala*) : Has the member information regarding the congratulations offered by the Registrar to that society?

MR. K. C. ABRAHAM (*Kottayam II*) : I am not concerned with congratulations nor am I concerned with condemnations. It is clear to this House that the fault lies not in the Registrar but in ourselves. It is the Secretaries and the Presidents of certain associations who were to be blamed and not the Registrar of Co-operative Societies who does not possess enough powers, according to the showing of the Administration Report.

MR. E. V. KRISHNA PILLAI (*Pattanamtitta*) ; Did he admit that he has not powers?

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**DPUTY PRESIDENT :** The members have not come down upon the Registrar of Co-operative Societies. They are only criticising the policy.

**MR. E. V. KRISHNA PILLAI** (*Pattanamtitta*) : Where is the admission made by the Co-operative Registrar that he has no powers? Where is the admission ? There is not even a single word to that effect.

**MR. K. C. ABRAHAM** (*Kottayam II*) : In fact there is no admission, but references to the want of powers and for the purpose of exercising them in such cases of misappropriation have been made. There are reflections made on his powers.

**MR. M. SIVATANU PILLAI** (*Tovala*) : May I know whether the member is aware that there are many instances wherein the Registrar, under written instructions through the Inspectors of Co-operative Societies, have demanded threatening prosecutions upon the misappropriation of money ?

**MR K. C. ABRAHAM** (*Kottayam II*) : If there are ever so many instances, the information is quite precious. But at this stage I am not very particular about that information. Therefore I decline to answer it.

**MR. M. SIVATANU PILLAI** (*Tovala*) : I wanted to know only whether the member is aware of that information.

**MR. K. C. ABRAHAM** (*Kottayam II*) : They cannot manage themselves if the Registrar tightens his control to a large extent. But if he does not tighten to such an extent, then certainly the blame does not go to him in one way or the other. The only object, so far as this motion is concerned, is to control the societies ; and that may eminently be done.

**MR. P. K. NARAYANA PILLAI** (*Ambalapuzha I*) : Sir, I support the motion before the House. It has been admitted, though not in so many words, by some of the members who spoke in support of the Registrar's position, that, on account of the fear of the out-cries from the public, he is not doing the legitimate duties vested in him by the Regulation, or as they put it, he is not tightening his control on various societies. That is what I understood from my friend Mr. J. M. Joseph. Then he said that so long as the public would not co-operate with the Registrar, he is afraid of utilising the powers vested in him by the Regulation. If that is the case, it has to be said that this Registrar is not functioning properly.

**MR. K. C. ABRAHAM** (*Kottayam II*) : One point of order, Sir. Are we concerned with the utilisation of the Registrar's powers?

**DEPUTY PRESIDENT:** '*If that is the case*' is the expression used by Mr. P. K. Narayana Pillai. It would become a different matter if Mr. P. K. Narayana Pillai says *that it is so*. For argument's sake '*if that is the case*' is allowable.

**MR. P. K. NARAYANA PILLAI** (*Ambalapuzha I*) : That is a serious aspect of the question. Another aspect of the question is the



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[Mr. P. K. Narayana Pillai]

contention that the Registrar has not got adequate powers to deal with many malpractices. That is not a very valid contention. Our Regulation, the Co-operative Credit Societies Regulation, rests upon the Imperial Act in British India—I think of the year 1912—and in British India, it is true in some provinces, they have modified that with the permission of His Excellency the Viceroy. The parent Act is still in force in many parts of British India. If a Registrar in British India is able to carry on his work with the powers vouchsafed by the Imperial Act, it is surprising why the Registrar in Travancore should need more powers to do his work.

**DEPUTY PRESIDENT:** The member is dealing with an important argument. I want to point out one thing. It is not a mere argument. It amounts to a ruling from the Chair on an important topic that the Chair is not satisfied that under the Regulation which is in force in Travancore the Registrar has got the power. So the House will be obliged to Mr. P. K. Narayana Pillai if he would tell the House what the sections are.

**MR. P. K. NARAYANA PILLAI** (*Ambalapuzha I*): I have got here the Co-operative Societies Regulation. Sir, the Registrar has got various powers under that. He has got the power of inspecting any society if he chooses; he can wind up any society, if its work does not satisfy him.

**MR. K. MAHOMED** (*Alwaye*): Are there not instances where the Registrar was refused admission to the societies?

**MR. P. K. NARAYANA PILLAI** (*Ambalapuzha I*): He can inspect societies, he can wind up societies, he can adjudicate upon disputes between one member and another, he can make awards, and make references to arbitrators in cases of disputes. All these powers are vested in him. Sir these powers are powers fashioned upon the Imperial Act in British India. Registrars are working in British India with such powers and to say the Registrar in Travancore cannot work with them but wants hypertrophical power—(*Laughter*)

**DEPUTY PRESIDENT** I am prepared to reconsider the ruling, because whenever I put a question to the various members who are speaking they are not so good as to tell the House definitely that there are sections in the Regulation, Mr. P. K. Narayana Pillai has referred to a number of powers that the Regulation vests in the Registrar so that what the Registrar might do will become pertinent.

**MR. E. V. KRISHNA PILLAI** (*Pattanamtitta*): In the light of the remarks offered by Mr P. K. Narayana Pillai does the Registrar demand any additional powers?

**MR. M. GOVINDA PILLAI** (*Registrar of Co-operative Societies*): I would say, Sir, that the Registrar has not demanded any additional powers.

**MR. P. K. NARAYANA PILLAI** (*Ambalapuzha I*): I am glad that the Registrar himself says that he does not want the additional powers claimed for him by others.

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**MR. KAYALAM PARAMESVARAN PILLAI** (*Additional Head Sirkar Vakil*) Can the Registrar exercise his powers in regard to the misappropriation of money in a society?

**MR. P. K. NARAYANA PILLAI** (*Ambalapuzha I*) : He can inspect societies, adjudicate upon the sums found misappropriated and pass a decree.

**MR. KAYALAM PARAMESVARAN PILLAI** (*Additional Head Sirkar Vakil*) : Should not he receive any complaint to that effect from the people in respect of such misappropriation in any society?

**MR. P. K. NARAYANA PILLAI** (*Ambalapuzha I*) : Ever so many people may be complaining about such misappropriations in writing or in person.

**MR. KAYALAM PARAMESVARAN PILLAI** (*Additional Head Sirkar Vakil*) : May I know whether the Registrar can pass an award without a complaint from anybody?

**MR. P. K. NARAYANA PILLAI** (*Ambalapuzha I*) : Of course any member of the society may move——

**DEPUTY PRESIDENT** : The question asked by Mr. Kayalam Paramesvaran Pillai is whether the Registrar can *suo motto* take action against any society?

**MR. P. K. NARAYANA PILLAI** (*Ambalapuzha I*) : *Suo motto* he can.

Section 34 runs, Sir, as follows :

> "The Registrar shall on his own motion and shall on the direction of our Government or less than one-third of the members hold an enquiry or direct some other persons authorised by him.....hold an enquiry into the constitution, work, and financial condition etc."

So that he can exercise his powers on his own accord.

**MR. K. C. ABRAHAM** (*Kottayam II*) : Is there any instance in which such a complaint has been made and the Registrar rejected the same?

**MR. P. K. NARAYANA PILLAI** (*Ambalapuzha I*) : I am not aware. So, I say that I was very glad to hear my friend Mr. Govinda Pillai admitting that he himself does not stand in need of larger powers. The question then relates to penal powers not enacted in the Co-operative Credit Societies Regulation and therefore the Registrar's arduousness to prosecute. We are ignoring the fundamental principles of co-operation when we say that the Registrar should be provided with a match-box to ignite pyrotechnical prosecutions.

**MR. KAYALAM PARAMESVARAN PILLAI** (*Additional Head Sirkar Vakil*) : Is it the honourable member's suggestion that, if any officer of a co-operative society misappropriates money, the provision of that section should be put into operation.

**MR. P. K. NARAYANA PILLAI** (*Ambalapuzha I*) : Yes, it should be put into operation.

**DEPUTY PRESIDENT** : If any officer of a co-operative society misappropriates money belonging to the society the provisions of that Section should be put into operation?

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MR. P. K. NARAYANA PILLAI (*Ambalapuzha I*): Yes, it should be and might be put into operation.

MR. PUTHUPALLI S. KRISHNA PILLAI (*Quilon II*): May I ask, if any society has misconducted or misled, whether such society should not be put out of existence?

MR. P. K. NARAYANA PILLAI (*Ambalapuzha I*): Not necessarily out of existence. The provision in Section 34 is only for the purpose of inspection and not for the purpose of winding up for which there are other provisions.

Now, apart from interruptory questions, the spirit of co-operation lies in the members themselves uniting their hearts and brains (*Hear hear*). In Travancore we see a number of societies floating in the air as it were, serving merely statistical purposes, to claim credit for bloated figures. It was stated by the learned President of the Co-operative Enquiry Committee Mr. G. K. Devadhar that external pressure may be used to weld the societies, so as to generate the necessary coherence for their working.

The spirit must germinate from within. You cannot by external pressure permanently weld the Societies. If that is attempted, so soon as the external pressure is withdrawn, the societies will fall asunder. The Registrar must be more a source of guidance than an ogre to terrorize. In fact what the Registrar should do is not to wait until offences are committed but to prevent offences by inspection and audit. Members should not have any occasion to misappropriate. If he has not got sufficient number of hands to do the work, he must ask for more. That is a different matter. He should be a friend, philosopher and guide to the societies. He should not lay to heart the absence of power to prosecute. That is not the idea underlying the co-operative movement. If the department is short of hands, let the Registrar make out a case to that effect.

MR. KAYALAM PARAMESWARAN PILLAI (*Additional Head Sirkar Vakil*): If he is not allowed to do that, why should Re. 1 be cut from his pay?

MR. P. K. NARAYANA PILLAI (*Ambalapuzha I*): Government ought to help him with necessary hands. If Government do not do so, let the unsatisfactory work of the Registrar result in a reduction of Re. 1.

MR. KAYALAM PARAMESVARAN PILLAI (*Additional Head Sirkar Vakil*): He will lose it.

MR. P. K. NARAYANA PILLAI (*Ambalapuzha I*): Let Government note it and regard him as a whipping-boy.

The motion is well-founded and I have very great pleasure in supporting it.

MR. PUTHUPALLI S. KRISHNA PILLAI (*Quilon II*): Sir, the motion before the House is to reduce Re. 1 from the Registrar's pay for the reason that the accounts of the Co-operative Societies are not being properly audited and that proper steps are not being taken by the Registrar on the basis of the reports that are being received.

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Every person in the State has got a right to bring to book at person who has transgresses the provisions of the Penal Law. It is not only a matter of right but also the duty of every honest citizen to bring such offenders to book. The Registrar whose powers are controlled by the Co-operative Societies Regulation is still a human being, a citizen, who has got certain functions to discharge.

**DEPUTY PRESIDENT:** If it is only the duty of a citizen, you may not be in order.

**MR PUTHUPALLI S. KRISHNA PILLAI** (*Quilon II*): I am coming round to that.

**DEPUTY PRESIDENT:** Don't come round, but come straight to that.

**MR. PUTHUPALLI S. KRISHNA PILLAI** (*Quilon II*): What I was suggesting was that the Co-operative Societies Regulation does not exclude this civic right. If the Co-operative Societies Regulation had stated that the Co-operative Registrar shall not do anything that is contemplated under any other law that is in force in the State, I would have understood his argument. Some Honourable Members stated that the societies are drifting into a transgression of the clear provisions of the Travancore Penal Code. One Honourable Member stated that the Registrar is between the deep sea and the devil. I do not understand which is the deep sea and which is the devil. Certain arguments were advanced to support chicanery fraud and misappropriation. I am dead against this sort of advocacy in favour of persons who are guilty of offences on the ground that this is a co-operative movement. If the Registrar were to poke his nose into all these matters, the co-operative movement will burst asunder. Sir, if there is one society existing in the State, it must be a society working in honest lines. We do not want one hundred societies out of which 99 are working on dishonest lines. If a person is working, he must be working honestly. If a pie is put into his hands for the benefit of the society for which he pretends to be working, he must put it into the bank. Otherwise he is guilty of misappropriation. And no mercy should be shown to him. It is stated that the Registrar is powerless not because the Penal Code or the criminal law does not help him but because some persons do not help him. It is stated that the Prosecuting Inspectors are not willing to conduct prosecutions. Should the Registrar tolerate such a report from the Prosecuting Inspectors? If the Registrar has received any such intimation from the Police Inspectors, it his duty to report to Government and compel these people to prosecute the offender. If the Sirkar Vakil says that it is not within his jurisdiction, I ask whether he is not bound to conduct the cases which are within the purview of the Penal Law. Can such disobedience be tolerated? The Registrar is not so very kind as he appears to be. All that I want to impress upon the House is that dishonesty should be discountenanced. If the country is interested in fostering this movement, if it should be given the impetus that it requires, we should emphasise this. There are misappropriations for several purposes. They sometimes misappropriate for marriage connection and other purposes.

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MR. J. M. JOSEPH (*Nominated*) : All that is stated is that it should not be taken serious notice of.

MR. PUTHUPALLI S. KRISHNA PILLAI (*Quilon II*) : Is it suggested that misappropriations should not be taken serious notice of ? Is it his father's money? Is it his patrimony? I am a person who knows fully well the chicanery and fraud that is being carried on in a very large scale by the Co-operative Societies. I know that. But I am powerless. We ought not to be cheated of our money. If I put five rupees into the hands of the Secretary and direct him to discharge his function, he ought to do so. Otherwise the Registrar must go and take him to the Police Station. Never show mercy to this sort of fellow. If the Co-operative Registrar has not done so, I would say that this Re. 1 should be cut from his pay. This sort of half-hearted support of the Co-operative Societies should be discountenanced by this House. All the Co-operative Societies which are guilty of misappropriation should be wound up. Even if it is temporary misappropriation of a pie, it should be taken serious notice of. If that is done, I think several of these scandals and party spirit will disappear and the Co-operative movement will become one of the best movements for the benefit of the citizens of the State.

MR. V. RAMAKRISHNA PANICKAR (*Kartikapalli II*) : Sir, I oppose the motion. It is true that there are misappropriations and defalcations in societies and I am quite indignant at that. The charge now laid against the Registrar is that these misappropriations are not detected and the offenders are not brought to book. I must say that there has been proper supervision and audit in the case of certain societies with the present staff. Whenever misappropriations are made by some of the officers of the societies, it is the look-out of the societies as a whole to see that the offenders are brought to book and the money recovered from them. The Registrar, as the Controlling Officer, has also the duty of direction in the matter. According to the Co-operative Societies Regulation, there is nothing which empowers the Registrar to launch a prosecution himself . It is the interested party that should launch the prosecution.

MR. PUTHUPALLI S. KRISHNA PILLAI (*Quilon II*) : Can he not launch it through the Inspectors?

MR. V. RAMAKRISHNA PANICKAR (*Kartikapalli II*) : The Inspector has to direct and guide the societies.

MR. PUTHUPALLI S. KRISHNA PILLAI (*Quilon II*) : What else is he doing except guiding societies ?

MR. V . RAMAKRISHNA PANICKAR (*Kartikapalli II*) : Of course the Inspector is subordinate to the Registrar and he cannot have powers larger than those of the Registrar.

MR. PUTHUPALLI S. KRISHNA PILLAI (*Quilon II*) : If it is a cognisable case, can he not do it ?

DEPUTY PRESIDENT : If the question is put in another manner, he may answer ?

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MR. V. RAMAKRISHNA PANICKAR (*Kartikapalli II*): I am not frightened at the question (*Laughter.*)

MR. E. V. KRISHNA PILLAI (*Pattanamtitta*): Is it the member's position that the Registrar has not got enough power?

MR. V. RAMAKRISHNA PANICKAR (*Kartikapalli II*): It will look awkward to ask the Registrar himself to go and launch a prosecution?

MR. E. V. KRISHNA PILLAI (*Pattanamtitta*): Why? Is it due to the smallness of the amount misappropriated or the importance of the Registrar?

MR. V. RAMAKRISHNA PANICKAR (*Kartikapalli II*): There are other persons interested in the matter. The society, as I have already said, is the body that is interested in the matter. It is the society that has to recover the money and it is they that are aggrieved by the offences committed by the officer.

MR. M. SIVATANU PILLAI (*Tovala*): Is not the Registrar paid to take interest in the matter?

MR. V. RAMAKRISHNA PANICKAR (*Kartikapalli II*): He has a duty to direct the Society to do whatever is necessary.

MR. E. V. KRISHNA PILLAI (*Pattanamitta*): Can he not direct the Inspectors to launch a prosecution?

DEPUTY PRESIDENT: What the member stated was that, being a democratic body, the society must conduct the prosecution.

MR. E. V. KRISHNA PILLAI (*Pattanamtitta*): In cases where a society fails to conduct a prosecution, is not the Registrar bound to take up the prosecution in the interest of co-operation in the State?

MR. V. RAMAKRISHNA PANICKAR (*Kartikapalli*): He can direct the prosecution.

MR. N. ABDUR RAHIMAN SAHIB (*Nominated*): Is the member aware that, in regard to the misappropriation in the Excise Employee's Society, the Registrar has already appointed an Inspector?

DEPUTY PRESIDENT: The details of that case need not be adverted to.

MR. V. RAMAKRISHNA PANICKAR (*Kartikapalli II*): I am not aware of the details of that case Mr. P. K. Narayana Pillai was referring to the Regulation wherein the Registrar is given power to order an enquiry. For the mistake of one of the members of the society, I am not of the opinion that the whole society should be made the subject of an enquiry as per the provisions of the Regulation.

MR. P. K. NARAYANA PILLAI (*Ambalapuzha I*) Does the member know that the Registrar can summon any officer of the society?

MR. V. RAMAKRISHNA PANICKAR (*Kartikapalli II*): Yes. But I am of the opinion that for the fault of one man the society as a whole should not be condemned by ordering an enquiry.

MR. E. V. KRISHNA PILLAI (*Pattanamtitta*): May I know what else does it deserve?

DEPUTY PRESIDENT: The member can ask for information.

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MR. V. RAMAKRISHNA PANICKAR (*Kartikapalli II*): If there is mismanagement in the society, of course an enquiry can be ordered.

MR. P. K. NARAYANA PILLAI (*Ambalapuzha I*): Is misappropriation liable to be detected except upon an inspection?

MR. V. RAMAKRISHNA PANICKAR (*Kartikapalli II*): I grant that. Inspection is quite a different thing from an enquiry under the Regulation.

MR. E. V. KRISHNA PILLAI (*Pattanamtitta*): Is it not the duty of the Registrar to inspect the society?

MR. V. RAMAKRISHNA PANICKAR (*Kartikapalli II*): Yes.

MR. E. V. KRISHNA PILLAI (*Pattanamtitta*): What has the member to say if proper inspections are not carried out?

MR. V. RAMAKRISHNA PANICKAR (*Kartikapalli II*): I know that inspections are being done.

MR. V. K. VELAPPAN NAIR (*Vaikom*): Does the member know that inspections can be done by Supervisors also?

MR. V RAMAKRISHNA PANICKAR (*Kartikapalli II*): Yes. I oppose the motion for the reasons I have already given.

MR. N. E. VARUGHESE (*Tiruvalla I*): ഞാൻ ഉപക്ഷേപത്തെ അനുകൂലിക്കുന്നു. ഈ ഡിപ്പാർട്ടുമെൻറു ഗവണ്മെൻറിൻെറ മേൽനോട്ടത്തിൽ നടക്കുന്ന ഒന്നാണ്. ഗവണ്മെൻറു നേരിട്ടുനടത്തുന്ന ഡിപ്പാർട്ടുമെൻറുകളെക്കാൾ കൂടുതൽ ചുമതലബോധത്തോടുകൂടി നടത്തേണ്ട ഒരു ഡിപ്പാർട്ടുമെൻറാണ് ഇതു്. ഗവണ്മെൻറിൻെറ മേൽനോട്ടം ഇതിൽ ശരിയായി ഉണ്ടായിരിക്കുമെന്നുള്ള വിശ്വാസംകൊണ്ടാണു സാധുക്കളായ ആളുകൾ അവരുടെ പണം ഇതിൽ നിക്ഷേപിക്കുന്നതു്. അതുകൊണ്ടു അവരുടെപണത്തിനു് എന്തെങ്കിലും അഴിമതിവരുത്തുന്നതു് ഒരിക്കലും അവർക്കു് സഹിക്കാൻ പാടില്ലാത്ത ഒരു സംഗതിയാണു്. ഈ സഹകരണഡിപ്പാർട്ടുമെൻറു നടത്തുന്നതിനു പ്രത്യേകം ചുമതലയുള്ള ആളാണു് രജിസ്ട്രാർ. സാധുക്കളുടെ പണം സംരക്ഷിക്കുന്നതിനു ഇപ്പോഴുള്ള അധികാരങ്ങൾ മതിയാകുന്നില്ലെങ്കിൽ ഇപ്പോഴത്തെ അധികാരങ്ങൾ മതിയാകുന്നില്ലെന്നും കൂടുതൽഅധികാരങ്ങൾ കിട്ടണമെന്നും ഗവണ്മെൻറിനെ അറിയിക്കുകയും അതിനു ഗവണ്മെൻറു വഴിപ്പെടുന്നില്ലെങ്കിൽ അദ്ദേഹം ഉദ്യോഗം രാജികൊടുത്തു ഉദ്യോഗത്തിൽനിന്നു പിന്മാറുകയും ചെയ്യേണ്ടതായിരുന്നു എന്നാണ് എനിക്കു പറയുവാനുള്ളതു.

MR. E. V. KRISHNA PILLAI (*Pattanamtitta*): കൂടുതൽ അധികാരം വേണ്ട എന്നു രജിസ്ട്രാർ പറഞ്ഞതു് മെമ്പർ കേട്ടില്ലേ?

MR. N. E. VARUGHESE (*Tiruvalla I*): ആവശ്യമുള്ള അധികാരങ്ങൾ ഇല്ലെന്നുപറഞ്ഞു എന്നാണു ഞാൻ മനസ്സിലാക്കിയതു്.

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**MR. M. GOVINDA PILLAI** (*Registrar of Co-operative Societies*): I said that I have not asked for additional powers.

**DEPUTY PRESIDENT**: കൂടുതൽ അധികാരങ്ങൾ വേണമെന്നു ഗവണ്മെന്റിനോടാവശ്യപ്പെട്ടിട്ടില്ലെന്നാണു രജിസ്ട്രാർ പറഞ്ഞതു്.

**MR. N. E. VARUGHESE** (*Tiruvalla I*): അങ്ങിനെയാണെങ്കിൽ അതു അദ്ദേഹത്തിന്റെപേരിൽ ഉള്ള ഒരു വലിയവീഴ്ചയാണ്. അദ്ദേഹം അതു മനഃപൂർവ്വം ചെയ്യുന്നതാണെന്നു തോന്നിക്കുന്നു. ആ നിലയിൽ ഈ ഉപക്ഷേപത്തെ അനുകൂലിക്കുന്നതിനു എനിക്കു് കൂടുതൽ ന്യായം വരിക്കുന്നു. കൂടുതൽ ബലവും നൽകുന്നു.

**MR. K. MAHOMED** (*Alwaye*): I rise to oppose the motion. I cannot endorse the views expressed by my friends in support of the motion. Since the co-operative department is regarded as a democratic institution, those who are responsible for the management of co-operative societies in the State are exercising under advantage in the name of democracy. The Registrar of Co-operative Societies is not invested with sufficient powers as he ought to have been. That is the reason why he is unable to carry on his duties to the entire satisfaction of the public. If the Registrar goes to inspect a society for gross misappropriation or defalcation, and if the Secretary or President of the Society refuses to show him the necessary records, what can the Registrar do but return without inspecting the records of the society? I know several instances where the Registrar was refused admission when he went for inspection.

**MR. K. R. ELENKATH** (*Kalkulam I*): Is it the member's view that the Registrar should be invested with power to break open the doors of the societies and get the records?

**MR. K. MAHOMED** (*Alwaye*): He should be given sufficient powers to manage the Department properly. That is all what I want the Government to do.

**MR. P. K. NARAYANA PILLAI** (*Ambalapuzha I*): Is it the opinion of the member that the Registrar should be invested with magisterial powers?

**MR. K. MAHOMED** (*Alwaye*): If found necessary, that also should be given to him.

**MR. E. V. KRISHNA PILLAI** (*Pattanamtitta*): Has not the Registrar now power for summoning witnesses?

**MR. K. MAHOMED** (*Alwaye*): Suppose they refuse to appear before him?

**MR. E. V. KRISHNA PILLAI** (*Pattanamtitta*): Then is it not a criminal offence under the Regulation?

**MR. K. MAHOMED** (*Alwaye*): It may be so. But under the existing Regulation there is no provision for that. My impression is that the Registrar has power only to cancel the registration of a Society for gross mismanagement. That is the reason why the Registrar is unable to carry on prosecutions for misappropriations. The existing bye-laws



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[Mr. K. Mohomed]

of a society invests the general body with more powers than the Registrar could exercise. The general body could veto the orders of the Registrar when they think it necessary. As matters stand at present, it is highly essential to repeal the existing Regulation, *viz.* Regulation X of 1089.

**DEPUTY PRESIDENT**: The mover of the cut motion has suggested that the officer is not doing his duty properly. So, the question of repealing the Regulation does not arise.

**MR. K. MAHOMED** (*Always*): Now there is no co-operation among the so-called co-operators in the State at present the general body can do whatever they think irrespective of the powers of the Registrar. This state of affairs should not be allowed to continue any longer.

**MR. V. K. VELAPPAN NAIR** (*Vaikam*): രജിസ്ട്രാരുടെ മുമ്പിൽ നടക്കുന്ന ആഡിറ്റുജോലി കൃത്യമായിരിക്കുന്നില്ലെന്നും ആഡിറ്റിംഗ്കൊണ്ടു കണ്ടുപിടിക്കപ്പെടുന്ന അപഹരണങ്ങളേയും തെറ്റുകളേയുംപറ്റി രജിസ്ട്രാർ ശരിയായി നടപടി നടത്തുന്നില്ലെന്നുമാണു പ്രമേയപ്രയോക്താവിന്റെ അഭിപ്രായം. ഇൻസ്പെക്ഷൻ നടത്തുന്ന ആഡിറ്റു തൃപ്തികരമായിരിക്കുന്നു എന്നും അണാറി ആഡിറ്റേർസ് നടത്തുന്ന ആഡിറ്റിംഗ് അതുതന്നെ ആശാസ്യമായിരിക്കുന്നില്ലെന്നും ഇവിടെ പ്രസ്താവിച്ചുകഴിഞ്ഞു. ഈ രാജ്യത്തു ചു, ടെ വു സംഘങ്ങളുണ്ട്. ഇവരെയെ ആഡിറ്റുചെയ്യുന്നതിനു ഡിപ്പാർട്ട്മെൻറിൽനിന്നും നിയുക്തരായിട്ടുള്ളവർ ൨൫ പേർ മാത്രമാണുള്ളത്. ആഡിറ്റുജോലി നിർവഹിക്കുന്നതിനുവേണ്ടി യൂണിയന്റെ സഹായസഹകരണവും ഡിപ്പാർട്ട്മെൻറു ആവശ്യപ്പെടുന്നുണ്ടു്. ഇതു ആവശ്യത്തിൽകവിഞ്ഞ ഒരു സഹായമാണു്. ഈമാതിരി ജോലികൾ ഐക്യസംഘങ്ങൾ നടത്തുന്നതു അസംതൃപ്തിയാടുകൂടിയാണെന്നു മിസ്റ്റർ മുഹമ്മദ് ചൂണ്ടിക്കാണിക്കുന്നുണ്ടു്. അങ്ങിനെ അസംതൃപ്തികാണിക്കുന്നതു് ആഡിറ്റുജോലി നടത്തുന്നതിനുള്ള തുക കേട്ടുകൊണ്ടല്ല സൂപ്രണ്ടൈസേഴ്സിന്റെ യൂണിയൻ സംബന്ധമായി ജോലികൾ ആഡിറ്റിംഗിനുവേണ്ടി ചെയ്യുന്നതു രണ്ടു മൂന്നു മാസക്കാലം വീഴ്ചവരുന്നു എന്നുള്ളതാണു ഈ അസംതൃപ്തിക്കുകാരണം. എന്നാൽ അതിനു തക്കവണ്ണമുള്ള പ്രതിഫലം ഐക്യസംഘത്തിനു ലഭിക്കുന്നുമില്ലാ. ആഡിറ്റുജോലി ഉദ്യോഗസ്ഥന്മാർ തന്നെ നിർവഹിക്കണമെന്നുള്ള ഐക്യസംഘത്തിന്റെ അഭിപ്രായപ്രകടനം മൂലം ക്രൂതൽ സഹായസഹകരണം ഐക്യസംഘത്തിൽനിന്നും കിട്ടാൻ നിവർത്തിയില്ല. അണാറി ആഡിറ്റേഴ്സ് ചെയ്യുന്നജോലി ഒരിക്കലും ഇൻസ്പക്ഷൻ നടത്തുന്ന ആഡിറ്റിംഗിനെക്കാൾ പിന്നോക്കമല്ലെന്നു് ഇതുവരെയുള്ള ഡിപ്പാർട്ട്മെൻറു ചരിത്രത്തിൽനിന്നും കാണാവുന്നതാണു്.

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രജിസ്ട്രാക്ക് കൂടുതൽ അധികാരം കൊടുത്തു ഈ പ്രസ്ഥാനത്തെ കുറെക്കൂടി അഭിവൃദ്ധിപ്പെടുത്തുകയും അദ്ദേഹത്തിന്റെ നടപടി ഊർജിതപ്പെടുത്തണമെന്നുള്ള അഭിപ്രായത്തോടുകൂടി ഞാനും യോജിക്കുന്നു. അനുദ്യോഗസ്ഥപ്രസ്ഥാനമെന്നു പറയപ്പെടുന്ന ഈ സഹകരണപ്രസ്ഥാനത്തിലെ സഹകാരികൾക്ക് ഉദ്യോഗസ്ഥന്മാരുടെ അധികാരത്തോടു കൂടുതൽ ബഹുമാനമാണു കാണുന്നത്. ആ കാരണം കൊണ്ടുതന്നെ അനുദ്യോഗസ്ഥപ്രസ്ഥാനമെന്ന് അഭിമാനിക്കുന്ന ഈ പ്രസ്ഥാനത്തെ കാര്യക്ഷമമായ വിധത്തിൽ നടത്തിക്കൊണ്ടുപോകുന്നതിനു ഡിപ്പാർട്ടുമെന്റു മേധാവിക്കു കൂടുതൽ അധികാരങ്ങൾ വേണമെന്നു വെളിവാകുന്നതാണ്. ആഡിറുജോലി തൃപ്തികരമായ വിധത്തിൽ ഡിപ്പാർട്ടുമെന്റിനെക്കൊണ്ടു ചെയ്യിക്കണമെങ്കിൽ ഇന്നുള്ള ഓഡിറ്റ് ഇൻസ്പെക്ടറന്മാർപോരാതെ വരുന്നതാണ്. ഐക്യസംഘത്തിലുള്ള സൂപ്പർവൈസേർസിനേയും അണ്ടർ ആഡിറേഴ്സിനേയും സഹായസഹകരണത്തോടുകൂടി ആഡിറുജോലി നിർവഹിക്കുന്നതിന് ഇപ്പോഴത്തെ ഡിപ്പാർട്ടുമെന്റിനു മൂന്നുമാസക്കാലം വേണ്ടിയിരിക്കുന്നു. ഈ മൂന്നു നാലുമാസക്കാലം സംഘങ്ങളെ പരിശോധിക്കാൻ സാധിക്കാതെവരുന്നതു നിമിത്തം അവിടെ ദുർഭരണത്തിനു കാരണമായിത്തീരുന്നു. അതിനാൽ ആഡിറുജോലി ചെയ്യുന്നതിനു കൂടുതൽ ഉദ്യോഗസ്ഥന്മാരെ നിയമിക്കുകയോ അല്ലെങ്കിൽ യൂണിയനെക്കൊണ്ടു ആഡിറുചെയ്യിച്ച് അതിന് തക്ക പ്രതിഫലം കൊടുക്കുകയോ ചെയ്യണമെന്നുള്ള അഭിപ്രായത്തോടുകൂടി ഈ ഉപക്ഷേപത്തെ ഞാൻ പിൻതാങ്ങുന്നു.

**MR. A. THANU PILLAI** (*Trivandrum-Rural*): To me it appears there are two aspects involved in the present motion, namely, the lack of efficient audit and the lack of sufficient spirit to prosecute the offenders. These seem to be the two main issues.

**DEPUTY PRESIDENT** : The House will now adjourn and meet again tomorrow at 11 A. M.

The House adjourned at 5 P. M.

K. MADHAVA KURUP,
*Secretary to the Sri Mulam Assembly.*

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